



Wetlands Mapping Standard

FGDC Wetlands Subcommittee

July 2009

Federal Geographic Data Committee

Established by Office of Management and Budget Circular A-16, the Federal Geographic Data Committee (FGDC) promotes the coordinated development, use, sharing, and dissemination of geographic data.

The FGDC is composed of representatives from the Departments of Agriculture, Commerce, Defense, Education, Energy, Health and Human Services, Homeland Security, Housing and Urban Development, the Interior, Justice, Labor, State, and Transportation, the Treasury, and Veteran Affairs; the Environmental Protection Agency; the Federal Communications Commission; the General Services Administration; the Library of Congress; the National Aeronautics and Space Administration; the National Archives and Records Administration; the National Science Foundation; the Nuclear Regulatory Commission; the Office of Personnel Management; the Small Business Administration; the Smithsonian Institution; the Social Security Administration; the Tennessee Valley Authority; and the U.S. Agency for International Development.

Additional Federal agencies participate on FGDC subcommittees and working groups. The Department of the Interior chairs the committee.

FGDC subcommittees work on issues related to data categories coordinated under the circular. Subcommittees establish and implement standards for data content, quality, and transfer; encourage the exchange of information and the transfer of data; and organize the collection of geographic data to reduce duplication of effort. Working groups are established for issues that transcend data categories.

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1 INTRODUCTION

1.1 Background

The U.S. Fish and Wildlife Service (FWS) has had the responsibility for mapping wetlands in the United States. Those map products are currently held in the Fish and Wildlife Service Wetland Database (sometimes referred to as the National Wetlands Inventory or NWI). As time has passed, more local, state and non-governmental organizations have become interested in mapping wetlands, and at a more refined scale than has been available from the Service's Wetland Database. It has become increasingly important to have consistency and to develop a wetlands mapping standard that everyone can use to map and share wetlands data in a digital format. It is highly desirable to be able to reprocess wetlands data from the Service's Wetland Database to support multiple mapping applications and digital products. It is also important for wetland data to be "compatible/complementary" with other water data, such as the features represented in the National Hydrography Dataset (NHD), so that wetlands can be considered in a more holistic environmental context, whether at the watershed, ecosystem, or regional level.

In early wetlands inventory mapping, the intended end-products were primarily paper-based maps, and small wetland features were represented as points. These points were an artifact of the scale limitations of the cartographic technology used at the time. As technology progressed, such geographic data were stored as polygons and lines. The use of modern digital technology and on-screen mapping of wetlands allows interpretation to be done in much finer detail. Features previously represented as points and lines can now be delineated as polygons. Increasingly, such finer-detail digital wetlands map products are needed (instead of the traditional paper-based maps), to allow for comparison with other maps and data, execution of spatial analyses, and other data processing.

The Wetlands Geodatabase, which houses all FWS digital geospatial wetlands data, including digital data contributed by outside cooperators, forms the Wetlands Spatial Data Layer of the National Spatial Data Infrastructure (NSDI). A national standard is needed to facilitate inclusion of new wetlands data into the NSDI, as mandated by Office of Management and Budget Circular A-16 (Revised) August 19, 2002. This will support a consistent transition from traditional paper-based map products to technology-based mapping products, and increase sharing and multiple uses of the wetlands data.

1.2 Objectives

The objective of the *Federal Geographic Data Committee's (FGDC) Wetlands Mapping Standard* is to support the accurate mapping and classification of wetlands while ensuring mechanisms for their revision and update as directed under OMB Circular A-16 (Revised). This new FGDC Standard is designed to direct the current and future digital mapping of wetlands.

The current structure of the FWS Wetlands Geodatabase is a mosaic of best available wetlands data. The goal of the Federal Geographic Data Committee's Standard is to improve the overall quality and consistency of new wetland data added to the FWS wetlands data layer. While this standard cannot change the FWS wetlands data produced prior to its implementation, the standard specifies a core set of data quality components necessary to add to the FWS wetlands data layer in a way that is consistent and supports multiple uses of the data, while meeting the requirements of the NSDI. The standard is based largely on the existing standard used by U.S. Fish and Wildlife Service in support of the Service's Wetland Database: Fish and Wildlife Service National Standards and Quality Components for Wetlands, Deepwater and Related Habitat Mapping.

The standard provides specification of the minimum data quality components for wetlands inventory mapping needed to support inclusion of the data into the NSDI, particularly when these activities are funded or conducted by the Federal government. The standard balances the burden on the end-user community with the need for consistency and documented quality of digital mapping products. Additionally, this standard is created to coordinate wetlands mapping with the NHD, a national geospatial framework recognized by the FGDC. Although this standard is structured to be extensible over time, it is deliberately developed with a forward-looking perspective to accommodate technology and map-scale enhancements that assure its long-term usability, and minimize the need for revisions and updates.

1.3 Scope

The FGDC *Wetlands Mapping Standard* directs the incorporation of federally-funded wetlands data into the Wetlands Geodatabase (under direction of the FWS) and the Wetlands Data Layer of the NSDI. This standard provides minimum requirements and guidelines for wetlands inventory mapping. Specific cartographic, photogrammetric, and classification conventions where applicable, have been identified and are

represented by other Federal standards. Nothing in the standard precludes the use of ancillary or collateral data (such as soil data, Digital Elevation Models, LIDAR, radar, topographic maps, etc.) to enhance wetland mapping. In fact, these ancillary or collateral sources are often important in wetland mapping.

For activities which include wetlands inventory mapping as a subset, any new, updated or revised wetland mapping shall conform to this standard. More general mapping activities may use wetlands data from NSDI to incorporate the wetland subset rather than conducting new wetland mapping. Mapping activities of which wetlands may be a subset include, but are not limited to:

- *Land Use Land Cover (LULC) classifications*
- *Forest cover maps*
- *Floodplains*

Exemptions to the Standard

Circumstances for which this Standard does not apply, or for which portions of the technical requirements of the Standard may be waived, include the following:

1. Wetlands inventory mapping activities that are not federally-funded are strongly encouraged but not required, to comply with the FGDC *Wetlands Mapping Standard*. The NSDI will not incorporate non-compliant wetlands inventory data from any source except the FWS wetlands maps created prior to the implementation of this Standard (these pre-standard FWS wetland maps may be provided as scanned images only).
2. FWS wetlands mapping and other federally-funded projects that began prior to the Standard's effective date. Also exempt are federally-funded projects for which contract execution occurred prior to the Standard's effective date, even if the actual work had not begun prior to that date.
3. The Standard is designed to support polygonal wetland datasets and does not apply to plot/point transects, and linear datasets. While nothing in this standard precludes the capture of point or line data for referencing wetlands below the target mapping unit (TMU, see section 2.3.1), only polygon features will be included in the FWS Wetlands Database.
4. The Standard is neither designed, nor intended, to support legal, regulatory, or jurisdictional analyses of wetland mapping products, nor

does it attempt to differentiate between regulatory and non-regulatory wetlands.

5. Change detection efforts that seek to extrapolate the amount of change in wetland area, type, functionality, value, integrity or quality, from samples. An intermediate step in these change detection efforts may include mapping individual wetlands in sample plots; this Standard does not prevent Federal funding for this intermediate step.
6. Marine and estuarine benthic habitat mapping is exempt because it currently necessitates the use of definitions and classifications which require different approaches than the FGDC *Classification of Wetlands and Deepwater Habitats in the United States* standard.
7. Maps and data developed for site-specific wetland studies for scientific research, environmental assessments (EAs) and environmental impact statements (EIS), and wetland determinations for regulatory purposes, when these site-specific activities necessitate the use of definitions and classifications which are incompatible with the FGDC wetland classification standard.
8. Mapping products when they are not developed primarily for wetland inventory mapping and classification. These types of data are useful as ancillary or collateral data for wetlands inventory mapping. For example:
 - *Deepwater substrate types*
 - *Vegetation types*
 - *Soil types (including hydric soil units)*
 - *Topography*
 - *Geology*
 - *Forest cover maps*
 - *Hydrography*
 - *Navigation or bathymetry*
 - *Submerged aquatic vegetation (SAV)*
9. In order to ensure the “best available” data are included in the wetlands layer of the NSDI, a mechanism is needed to allow the incorporation of wetlands data that are not compliant with the FGDC *Wetlands Mapping Standard*. Allowing extremely limited and well-justified inclusion of non-compliant data where data meeting the Standard does not yet exist may allow for comprehensive coverage of “best available” data more quickly, meeting the needs of many end users. An exemption from a specific minimum requirement in the Standard may be granted based on data quality, but not on cost. An authorized exemption or waiver from a specific minimum requirement in the Standard may be requested to incorporate non-compliant wetlands data. The official waiver form, instructions, and contact information are available from the FWS at

<http://www.fws.gov/wetlands/WetlandsLayer/WetlandsSubcommittee.html>.

The FWS is the final authority for approving or rejecting the waiver request.

1.4 Applicability

This standard is intended for all Federal or federally-funded wetlands inventory mapping including those activities conducted by Federal agencies, states, and federally-recognized tribal entities, non-governmental organizations, universities, and others. Specifically, if Federal funding is used in support of wetlands inventory mapping activities, then use of this standard is mandatory. The adoption of the standard for all other wetlands inventory mapping efforts (non-federally funded) is strongly encouraged to maintain and expand the wetland layer of the NSDI.

1.5 FGDC Standards and Other Related Practices

The following standards and applications are listed as core components to the FGDC *Wetlands Mapping Standard* effort. Some of these standards are included because the FGDC *Wetlands Mapping Standard* was developed in consideration and conformance with their requirements and intent.

The related FGDC standards include:

- Classification of Wetlands and Deepwater Habitats in the United States, FGDC-STD-004
<http://www.fws.gov/wetlands/documents/gNSDI/ClassificationWetlandsDeepwaterHabitatsUS.pdf>
- Content Standard for Digital Geospatial Metadata (version 2.0) FGDC-STD-001-1998, <http://www.fgdc.gov/metadata/geospatial-metadata-standards>
- Geospatial Positioning Accuracy Standards Part 3. National standard for spatial data accuracy. FGDC-STD-007.3-1998, <http://www.fgdc.gov/standards/projects/FGDC-standards-projects/accuracy/part3/chapter3>
- *National Vegetation Classification Standard (Version 2)*, FGDC-STD-005-2008
- Soil Geographic Data Standard, FGDC-STD-006
- Information Technology – Geographic Information Framework Data Content Standard, Part 5: Governmental unit and other geographic area boundaries, <http://www.fgdc.gov/standards/projects/FGDC-standards->

[projects/framework-data-standard/GI_FrameworkDataStandard_Part5_GovernmentalUnitBoundaries.pdf](#)

Other related practices include:

- *Canadian Wetland Inventory* maintained by Agriculture and Agri-Food Canada (AAFC) at <http://www.cwi-icth.ca/>
- *National Hydrography Database (NHD)* maintained by the USGS at <http://nhd.usgs.gov/>
- *Fish and Wildlife Service National Standards and Quality Components for Wetlands, Deepwater and Related Habitat Mapping*, http://www.fws.gov/stand/standards/dl_wetlands_National%20Standards.doc
- *Draft FGDC Riparian Standard* maintained by FGDC at <http://www.fgdc.gov/standards/projects/FGDC-standards-projects/riparian-mapping/index.html>
- *Guidance for Benthic Habitat Mapping: An Aerial Photographic Approach* maintained by the U.S. NOAA Coastal Services Center. Available for download at <http://www.csc.noaa.gov/benthic/mapping/pdf/bhmguide.pdf>.
- *Coastal and Marine Ecological Classification Standard (CMECS)* developed for NOAA by NatureServe at <http://csc.noaa.gov/benthic/funding/active.htm>
- *RAMSAR Classification for Wetland Type* maintained by Convention on Wetlands (Ramsar, Iran, 1971) at http://www.ramsar.org/ris/key_ris_types.htm
- Primary Indicators Method. Tiner, R.W. 1993. *The primary indicators method - a practical approach to wetland recognition and delineation in the United States*. Wetlands 13(1): 50-64. (This method is typically used for verifying Service Wetland Database wetlands on the ground), <http://www.fws.gov/wetlands/documents/gOther/PrimaryIndicatorsMethod.pdf>
- NatureServe's Terrestrial Ecological System Classification. Comer, P., D. Faber-Langendoen, R. Evans, S. Gawler, C. Josse, G. Kittel, S. Menard, M. Pyne, M. Reid, K. Schulz, K. Snow, and J. Teague. 2003. *Ecological Systems of the United States: A Working Classification of U.S. Terrestrial Systems*. NatureServe, Arlington, Virginia. <http://www.natureserve.org/library/usEcologicalsystems.pdf>

1.6 Standard Development Procedures and Representation

Stakeholder representation from the Federal, State, and local government, non-profit, and private sectors was included in the development of this Standard to ensure that the end-user information requirements are reflected in the final product. Technical development of the content of this Standard began in June 2006 with a 3-day meeting of the workgroup comprised of members representing multiple Federal agencies and stakeholder groups. It was emphasized again that the Standard would benefit from a wide vetting process targeting diverse members of the end-user community. Technical refinement of the Standard occurred through the Spring of 2008 based on over 125 comments received through the Federal Register Notice process in late 2007.

The development of this Standard generated findings for minor revisions to other existing FGDC standards, including an expansion of the FGDC Wetlands and Deepwater Habitat Classification System; additional tools for handling and tracking wetland unique identifiers; and publishing new FGDC standards for related habitat types.

1.7 Maintenance Authority

The maintenance authority for the FGDC *Wetlands Mapping Standard* resides with the Chair of the FGDC Wetland Subcommittee at the Fish and Wildlife Service. This workgroup recommends review of this Standard at five-year intervals.

2 FGDC REQUIREMENTS AND QUALITY COMPONENTS

The sections below present the specifications for the technical components of the FGDC *Wetlands Mapping Standard*. To further the Information Quality Act and conform to the FWS “Data Collection Standards for Mapping Wetland, Deepwater and Related Habitats”, a technically skilled person other than the person doing the original image interpretation shall perform an initial quality control review of the image interpretation for the entire project area. Producers shall provide an opportunity for review by other interested agencies and stakeholders prior to submission to the FWS for inclusion in the NSDI. Names and affiliations of the reviewers of the data shall be included in the metadata.

2.1 Imagery

Source imagery is the imagery used to develop signatures and interpret wetlands. The source imagery used shall be color infrared at a minimum

of 1m resolution¹ or as specified in Table 1, in order to provide the required target mapping unit (TMU) and producer's accuracy (PA) metrics (see section 2.3 Accuracy for more information on TMU and PA). Using a resolution of less than 1m (higher detail) will enhance the capability to meet the minimum requirements. The purpose of specifying source imagery requirements is to ensure meeting the TMU and PA metrics.

Base imagery is the ortho-rectified imagery (aerial photography/satellite imagery) that is used as the base image (map) to overlay wetlands data. The base imagery shall be rectified to a national standard dataset. Digital Orthophoto Quarter Quads (DOQQs) at 1:12,000 scale are currently the most widely used base imagery. The purpose of specifying base imagery requirements is to produce a high detail and consistent wetland data layer.

2.1.1 Source Imagery

Table 1. Spatial Resolution Requirements of Source Imagery

	Lower 48 States, Hawaii, & Territories *	Estuarine & Lacustrine Deepwater **	Alaska (Including Deepwaters)
R esolution	1m	3m	5m

*Includes the lower 48 states, Hawaii, District of Columbia, Trust Territories, Puerto Rico, and the Virgin Islands. Estuarine and lacustrine deepwater habitats are excluded. Alaska is also excluded.

**Includes the Estuarine and Lacustrine deepwaters of the lower 48 states, Hawaii, District of Columbia, Trust Territories, Puerto Rico, and the Virgin Islands. Alaska is excluded.

Additional incorporation of any of the imagery source(s) from the following list will enhance data quality.

- *Near-infrared wavelength imagery*
- *Stereoscopic imagery*
- *Leaf-off imagery*
- *Source imagery at a scale greater than 1:40,000 (higher detail)*

In some situations, incorporation of some of these imagery sources may be necessary to achieve the completeness and accuracy requirements specified in this Standard. To better interpret to the subclass level, multi-seasonal imagery may be desirable.

¹ For example, source imagery scales of 1:40,000 or greater (higher detail) should be sufficient to produce 1m resolution.

2.1.2 Base Imagery

The minimum requirement for this Standard is that all base imagery shall have a true spatial resolution and scale based on the geographic context of the mapping effort (Table 2).

Table 2. Spatial Resolution Requirements of Base Imagery

	Lower 48 States, Hawaii, & Territories *	Estuarine & Lacustrine Deepwater **	Alaska (Including Deepwaters)
R esolution	1m	3m	5m
S cale	1:12,000	1:24,000	1:63,360

*Includes the lower 48 states, Hawaii, District of Columbia, Trust Territories, Puerto Rico, and the Virgin Islands. Estuarine and lacustrine deepwater habitats are excluded. Alaska is also excluded.

**Includes the Estuarine and Lacustrine deepwaters of the lower 48 states, Hawaii, District of Columbia, Trust Territories, Puerto Rico, and the Virgin Islands. Alaska is excluded.

2.2 Classification

The FGDC *Wetlands Mapping Standard* is based upon the classification system described in the FGDC endorsed standard, *Wetlands and Deepwater Habitats of the United States*. The minimum standard for the completeness of the wetland classification is: ecological system, subsystem (with the exception of Palustrine), class, subclass (only required for forested, scrub-shrub, and emergent classes), water regime, and special modifiers (only required where applicable). The minimum standard for deepwater habitat classification is: system, subsystem, class, and water regime. Table 3 represents required classifications based on habitat type (see Appendix A for details). Further recommendations for classification are discussed in Appendix B.

Table 3. Classification Levels Required Based on Habitat Type

	System	Sub-system	Class	Subclass [†]	Water Regime	Special Modifiers (where applicable)
Lower 48 States, Hawaii, & Territories *	Yes	Yes	Yes	Yes	Yes	Yes***
Estuarine & Lacustrine Deepwater **	Yes	Yes	Yes****	Yes*****	Yes	No
Alaska (Including Deepwaters)	Yes	Yes	Yes	Yes	Yes	Yes***

[†]At a minimum users shall include Subclass for forested, and scrub-shrub classes.

*Includes the lower 48 states, Hawaii, District of Columbia, Trust Territories, Puerto Rico, and the Virgin Islands. Estuarine and lacustrine deepwater habitats are excluded. Alaska is also excluded.

**Includes the Estuarine and Lacustrine deepwaters of the lower 48 states, Hawaii, District of Columbia, Trust Territories, Puerto Rico, and the Virgin Islands. Alaska is excluded.

***Farmed wetlands need only include system and farmed modifier; cultivated cranberry bogs may be classified as PSSf.

****Classify as unconsolidated bottom unless data indicates otherwise for estuarine and lacustrine deepwater habitats.

*****Users should include Class and Subclass when data are available for estuarine and lacustrine deepwater habitats; for other areas Class will suffice.

2.3 Accuracy

Accuracy is a measure of both errors of omission and commission. For wetland mapping, accuracy may be dependent upon several factors affecting identification including:

- *Scale of imagery*
- *Mapping scale or base map scale*
- *Quality of imagery*
- *Season of imagery (leaf-off or leaf-on)*
- *Type of imagery or emulsion of imagery*
- *Environmental conditions when imagery was captured*
- *Difficulty of identifying particular types of wetlands*
- *Availability and quality of ancillary or collateral data sources*

Accuracy is also a function of data quality and technology as well as proper training of the image interpreter. Classification accuracy of the final map product should be measured by the TMU and PA metrics. This Standard presents no requirement for User's Accuracy (UA).

- ***The Target Mapping Unit*** is an estimate of the size class of the smallest wetland that can be consistently mapped and classified at a

particular scale of imagery, and that the image-interpreter attempts to map consistently. TMU allows for mapping below a specified threshold, but does not subject that finer detailed mapping to the accuracy requirements of the Standard. The size of a TMU is based on a simple square or a circle shape (a polygon with significant interior area relative to its perimeter) and not a long, narrow rectangle (i.e., a linear feature with little or no discernable interior area at the scale of interest). Therefore, wetlands which appear long and narrow (less than 15 feet wide at a scale of 1:12,000²), such as those following drainage-ways and stream corridors, are excluded from consideration when establishing the TMU. Such wetlands may or may not be mapped, depending on project objectives.

- ***Producer's Accuracy*** measures the percentage of wetland features that are correctly identified and correctly classified on the imagery. PA is measured by both feature and attribute accuracy. Feature accuracy is the correctness of the identification of wetland vs. non-wetland. Attribute accuracy is the correctness of the classification of the wetlands using the FGDC Wetlands Classification Standard.
- ***User's Accuracy*** measures the percentage of reference sites on the ground (field-check) sites that are correctly classified on the map. This Standard presents no requirement for User's Accuracy.

Spatial accuracy is a function of two metrics: Horizontal Accuracy and Vertical Accuracy.

- ***Horizontal Accuracy*** refers a feature's horizontal positional accuracy in relation to the base imagery.
- ***Vertical Accuracy*** is a measure of the positional accuracy of a dataset with respect to a specified vertical datum.

Requirements for these accuracy metrics are presented in the following sub-sections. This Standard presents no requirement for Vertical Accuracy.

2.3.1 Target Mapping Unit and Producer's Accuracy

² The 15 feet wide measurement for linear features is specified because when viewed at a scale of 1:12,000, two lines bounding a polygon will converge if the polygon is less than 15 feet wide.

Wetlands data that meet or exceed the minimum TMU and PA requirements will be accepted for submission to the NSDI. Ninety-eight percent of all wetlands visible on an image, at the size of the TMU or larger shall be mapped regardless of the origin (natural, farmed, or artificial). For the lower 48 states and Hawaii and the Trust Territories, features that are at least 0.5 acres shall be mapped with a demonstrated PA of 98% for feature accuracy and 85% for attribute accuracy, or higher, across each DOQQ (or the project area if the project area is smaller than a DOQQ), as documented through external quality assessment of samples. The minimum technical requirements are specified in Table 4. Habitat changes that have occurred between the date of the base imagery and the date of field observation/groundtruthing are not considered errors because the wetland was correctly classified on the base imagery.

Table 4. TMU and PA[†] Requirements

	Lower 48 States, Hawaii, & Territories *	Estuarine & Lacustrine Deepwater **	Alaska (Including Deepwaters)
TMU	0.5 acres (0.2 ha)	1.0 acres (0.4 ha)	5.0 acres (2.0 ha)
Feature Accuracy (Wetland Identification)	98%	98%	98%
Attribute Accuracy (FGDC Wetlands Classification)	85%	85%	85%

[†]PA across each DOQQ (or the project area if the project area is smaller than a DOQQ), as documented through external quality assessment of samples.

*Includes the lower 48 states, Hawaii, District of Columbia, Trust Territories, Puerto Rico, and the Virgin Islands. Estuarine and lacustrine deepwater habitats are excluded. Alaska is also excluded.

**Includes the Estuarine and Lacustrine deepwaters of the lower 48 states, Hawaii, District of Columbia, Trust Territories, Puerto Rico, and the Virgin Islands. Alaska is excluded.

The actual TMU and PA for the project area shall be declared in the metadata, along with an associated justification and description of the quality assurance process used.

2.3.2 Horizontal Accuracy

Horizontal accuracy is ensured by conformance with FGDC DOQQ requirements used by many Federal agencies³. The FGDC *Wetlands*

³ FGDC Content Standards for Digital Orthoimagery

http://www.fgdc.gov/standards/projects/FGDC-standards-projects/orthoimagery/orth_299.pdf

USGS Digital Orthophoto Standards

Mapping Standard requires that spatial accuracies are reported at the 90% or 95% confidence interval. Conformance with FGDC DOQQ requirements ensures the horizontal accuracy will meet the 95% confidence level. Accuracy reported at the 95% confidence level means that 95% of the positions in the data set will have an error with respect to true ground position that is equal to or smaller than the reported accuracy value. The reported accuracy value reflects all uncertainties, including those introduced by geodetic control coordinates, compilation, and final computation of ground coordinate values in the product.

The horizontal accuracy minimum requirement is commensurate with the base imagery/map scale available for the area (see Table 2). Please consult Section 3.2.3, Accuracy reporting, of Geospatial Positioning Accuracy Standards, Part 3: National Standard for Spatial Data Accuracy, for reporting multiple accuracies in a data set. This Standard requires a nominal RMSE commensurate with the context of the mapping as specified in Table 5.

Table 5. Horizontal RMSE Accuracy Requirements

	Lower 48 States, Hawaii, & Territories *	Estuarine & Lacustrine Deepwater **	Alaska (Including Deepwaters)
Horizontal RMSE Accuracy	5m	15m	25m

*Includes the lower 48 states, Hawaii, District of Columbia, Trust Territories, Puerto Rico, and the Virgin Islands. Estuarine and lacustrine deepwater habitats are excluded. Alaska is also excluded.

**Includes the Estuarine and Lacustrine deepwaters of the lower 48 states, Hawaii, District of Columbia, Trust Territories, Puerto Rico, and the Virgin Islands. Alaska is excluded.

2.4 Data Verification

The overall guiding principle is that the digital wetlands data added are added to the wetlands spatial data layer of the NSDI. To ensure quality control, the verification checks described below shall be followed prior to submission for inclusion in the NSDI. As the appointed steward for the national wetlands data layer, the FWS will determine if wetlands data submitted for inclusion in the NSDI is the best available data and, if so, will conduct the necessary data verification, quality control, and quality assurance procedures described in Section 2 of this document.

2.4.1 Logical Consistency

Logical consistency refers to the internal consistency of the data structure, and particularly applies to topological consistency. This Standard's intent is to ensure the ability to generate seamless digital mapping products within a project area. Tests for logical consistency shall be performed that verify topology validity prior to submission to the NSDI.

The minimum requirement for topological verification includes:

- *Polygons intersecting the border of a project area shall be closed along the border.*
- *Segments making up the outer and inner boundaries of a polygon tie end-to-end to completely enclose the area.*
- *Line segments shall be a set of sequentially numbered coordinate pairs.*
- *Neither duplicate features nor duplicate points exist in a data string.*
- *Intersecting lines are separated into individual line segments at the point of intersection.*
- *All nodes are represented by a single coordinate pair which indicates the beginning or end of a line segment.*

2.4.2 Edge Matching

Edge-matching of wetland interpretation is required for a seamless wetlands database. There are two types of edge-matching: 1) internal ties along the borders of source images, and 2) external ties to pre-existing wetland data immediately adjacent to the project area.

The Standard requires that in all cases, internal edge-matching will be performed. Wetland mapping units lying along the outer borders of source images within a project area, whenever practical will be edge-matched with interpretations on all adjacent images within the project area. All linear and polygon features will be edited to ensure an identical or coincident transition across images in the entire project area. At a minimum, features located on the outer edge of the project area will be closed exactly at the border of the project area.

2.4.3 Attribute Validity

This Standard requires that all polygons have a valid attribute code to depict wetland habitat type. To avoid attribute errors, all data submissions shall be run through attribute verification checks prior to submission to FWS by the map producer, and then again by FWS before inclusion in the

NSDI.

The FWS Attribution Tools have been constructed to attribute map features that may depict wetlands, riparian areas, uplands or other natural resource features. These tools can also serve as a reference for uncommon or rarely used codes or to assist users who are not familiar with the alphanumeric wetland mapping codes. The main Attribution Tool contains the entire hierarchical scheme for classifying wetlands and deepwater habitats (Cowardin *et al*, 1979). These tools are available at: <http://www.fws.gov/wetlands/Data/Tools.html>.

2.5 Datum and Projection

Wetlands data may be created or used in any standard datum and projection. However, in accordance with the FWS standard operating procedures, the FGDC *Wetlands Mapping Standard* requires all data to be re-projected to Albers Equal-Area projection and the datum to be North American Datum 1983 (NAD83), or more recent, prior to submission for inclusion in NSDI.

2.6 Metadata

Metadata shall be provided by the map producer and conform to the most recent FGDC Content Standard for Digital Geospatial Metadata (CSDGM). Adherence to the Standard requires all metadata to include a description of the data verification, quality control, and quality assurance steps performed on the wetlands data to meet core accuracy requirements. FWS will validate the presence of required metadata prior to submission for inclusion in NSDI.

All metadata for derived wetland classifications shall contain a reference to the FGDC-STD-004 Wetlands and Deepwater Habitat Classification System.

2.7 FWS Coordination and Quality Control

Mapping organizations are advised to consult with FWS to coordinate any federally-funded wetlands mapping effort. Requirements for QC procedures are listed under the Source section of the table available at: http://www.fws.gov/stand/standards/dl_wetlands_WWW.html.

The mapping organization should coordinate mapping activities with FWS to assure a logical, technically sound, and comprehensive approach. Mapping organizations shall run data through the FWS Attribution Tools

(see 2.4) before providing the final finished project data to the FWS. FWS will be responsible for final quality control of all products.

REFERENCES

Classification of Wetlands and Deepwater Habitats in the United States, FGDC-STD-004 (also referred to as Cowardin Classification System in the Standard)

<http://www.fws.gov/wetlands/documents/gNSDI/ClassificationWetlandsDeepwaterHabitatsUS.pdf>

Content Standard for Digital Geospatial Metadata (version 2.0) FGDC-STD-001-1998, <http://www.fgdc.gov/metadata/geospatial-metadata-standards>

National Hydrography Database (NHD) maintained by the USGS at <http://nhd.usgs.gov/>

Draft FGDC Riparian Standard maintained by FGDC at <http://www.fgdc.gov/standards/projects/FGDC-standards-projects/riparian-mapping/index.html>

Fish and Wildlife Service National Standards and Quality Components for Wetlands, Deepwater and Related Habitat Mapping, http://www.fws.gov/stand/standards/dl_wetlands_National%20Standards.doc

Geospatial Positioning Accuracy Standards Part 3. National standard for spatial data accuracy. FGDC-STD-007.3-1998

Guidance for Benthic Habitat Mapping: An Aerial Photographic Approach maintained by the U.S. NOAA Coastal Services Center. Available for download at <http://www.csc.noaa.gov/benthic/mapping/pdf/bhmguide.pdf>

National Vegetation Classification Standard, FGDC-STD-005 http://www.fgdc.gov/standards/projects/FGDC-standards-projects/vegetation/NVCS_V2_FINAL_2008-02.pdf/

RAMSAR Classification for Wetland Type maintained by Convention on Wetlands (Ramsar, Iran, 1971) at http://www.ramsar.org/ris/key_ris_types.htm

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Primary Indicators Method. Tiner, R.W. 1993. The primary indicators method - a practical approach to wetland recognition and delineation in the United States. Wetlands 13(1): 50-64,
<http://www.fws.gov/wetlands/documents/gOther/PrimaryIndicatorsMethod.pdf>

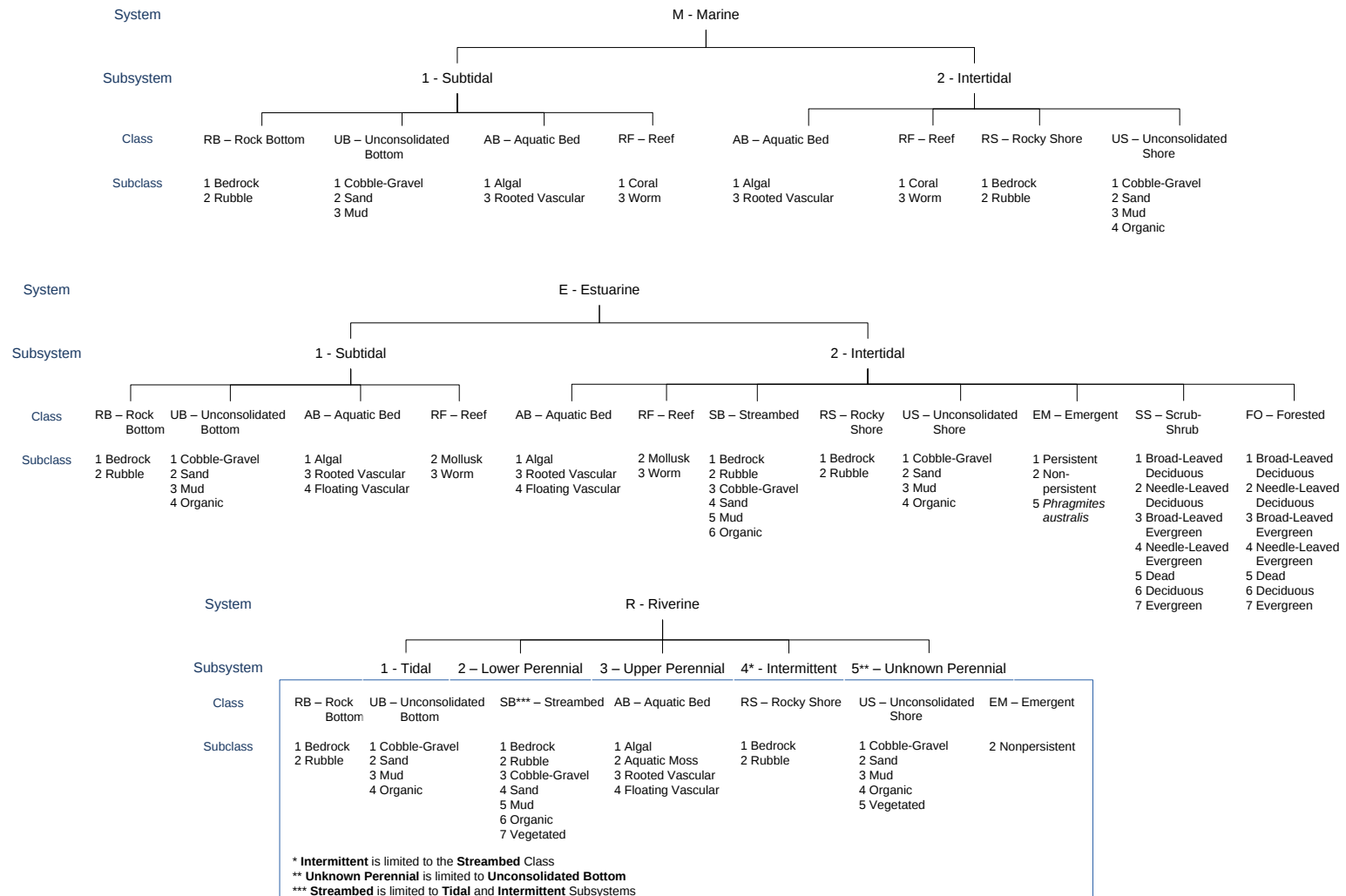
APPENDIX A:
ATTRIBUTES FOR WETLAND CLASSIFICATION
(NORMATIVE)

The following keys in Figures 1a and 1b provide a list of codes for writing alpha-numeric designations for wetlands and deepwater habitats as defined by the wetlands classification system developed by the U.S. Fish and Wildlife Service (Cowardin et al. 1979). Three examples of the use of the codes follow: E2EM1P = estuarine (E) intertidal (2) emergent wetland (EM) persistent (1) irregularly flooded (P); PFO1Ad = palustrine (P) forested wetland (FO) broad-leaved deciduous (1) temporarily flooded (A) partly drained/ditched (d); L2AB3Fh = lacustrine (L) littoral (2) aquatic bed (AB) rooted vascular (3) semipermanently flooded (F) diked/impounded (h).

Appendix A: Attributes for Wetland Classification (Normative)

Figure 1a: Wetlands and Deepwater Habitats

WETLANDS AND DEEPWATER HABITATS CLASSIFICATION



APPENDIX B:
ATTRIBUTES FOR LLWW (FOR LANDSCAPE, LANDFORM, WATER FLOW
PATH, AND WATERBODY TYPE)
(INFORMATIVE)

The following keys provide a list of other descriptors that have been developed by the U.S. Fish and Wildlife Service to describe other wetland properties not currently addressed in Cowardin et al. 1979 wetland classification system. When added to existing NWI wetland classifications, the expanded wetland database becomes a more powerful analytical tool, allowing users to predict wetland functions for large geographic areas, better characterize wetlands (e.g., palustrine wetlands associated with lakes, rivers, streams, and ponds), and generate information of interest to policymakers and others (e.g., how many and how much of the wetland resource is isolated or connected to waters of the United States). When the Cowardin et al. classification is reviewed in the future, it is likely that these attributes in whole or part will be added to the classification. This operational draft system is referred to informally as LLWW (for Landscape, Landform, Water Flow path, and Waterbody type).

**Simplified Keys for Classifying Tidal and Nontidal Wetlands by
Landscape Position, Landform, and Water Flow Path (Adapted from Tiner 2003)**
Landscape Position

1. Wetland borders a river, stream, lake, reservoir, in-stream pond, estuary, or ocean2
1. Wetland does not border one of these waterbodies; it is surrounded by upland or borders a pond that is surrounded by upland Terrene
2. Wetland lies along an ocean shore and is subject to tidal flooding..... Marine
2. Wetland does not lie along an ocean shore or if oceanside, it is not subject to tidal flooding3
3. Wetland lies along an estuary (salt-brackish waters) and is subject to tidal flooding Estuarine
3. Wetland does not lie along an estuary or if along the estuary, it is not subject to tidal flooding4
4. Wetland lies along a lake or reservoir or within its basin (i.e., the relatively flat plain contiguous to the lake or reservoir) Lentic
4. Wetland lies along a river or stream, or in-stream pond, or borders a marine or estuarine wetland or associated waters but is not flooded by tides (except episodically)5
5. Wetland is associated with a river or stream6
5. Wetland is not associated with a river or stream; it is a freshwater nontidal wetland bordering a marine or estuarine wetland or associated waters Terrene
6. Wetland is the source of a river or stream and this watercourse does not flow through the wetland Terrene
6. A river or stream flows through or alongside the wetland7
7. Wetland is periodically flooded by river or streamLotic⁴
7. Wetland is not periodically flooded by the river or stream Terrene

⁴ Lotic wetlands are separated into river and stream sections (based on watercourse width: polygon = Lotic River vs. linear = Lotic Stream at a scale of 1:24,000) and then divided into one of five gradients: 1) high (e.g., shallow mountain streams on steep slopes), 2) middle (e.g., streams with moderate slopes), 3) low (e.g., mainstem rivers with considerable floodplain development and slow-moving streams), 4) intermittent (periodic flows), and 5) tidal (hydrology under the influence of the tides).

Landform

- | | |
|--|-------------|
| 1. Wetland occurs on a slope >2% | Slope |
| 1. Wetland does not occur on a slope>2% | 2 |
| 2. Wetland forms an island completely surrounded by water | Island |
| 2. Wetland does not form an island..... | 3 |
| 3. Wetland occurs in the shallow water zone of a permanent nontidal waterbody, the
intertidal zone of an estuary with unrestricted tidal flow, or the regularly flooded
(daily tidal inundation) zone of freshwater tidal wetlands | Fringe |
| 3. Wetland does not occur in these waters or in estuarine intertidal zones with
unrestricted tidal flow..... | 4 |
| 4. Wetland occurs in a portion of an estuary with restricted tidal flow due to tide
gates, undersized culverts, dikes of similar obstructions | Basin |
| 4. Wetland does not occur in such location..... | 5 |
| 5. Wetland forms a nonvegetated bank or is within the banks of a river or stream ... | Fringe |
| 5. Wetland is a vegetated river or stream bank or not within the banks | 6 |
| 6. Wetland occurs on an active alluvial plain of a river (a polygonal feature) ⁵ ... | Floodplain* |
| 6. Wetland does not occur on an active floodplain..... | 7 |
| 7. Wetland occurs on a broad interstream divide (including headwater positions)
associated with coastal or glaciolacustrine plains or similar plains | Interfluv* |
| 7. Wetland does not occur on such a landform..... | 8 |
| 8. Wetland occurs in a distinct depression..... | Basin |
| 8. Wetland occurs on a nearly level landform | Flat |

*Basin and Flat sub-landforms can be identified within these landforms when desirable.

⁵ For practical purposes, floodplain is restricted to rivers (i.e., polygonal watercourses); similar areas along streams (i.e., linear watercourses) are designated as basins or flats.

Water Flow Path⁶

1. Wetland is typically surrounded by upland (nonhydric soil); receives precipitation and runoff from adjacent areas with no apparent outflow⁷ Isolated**
1. Wetland is not geographically isolated2
2. Water flow is mainly bidirectional from tides or lake/reservoir fluctuations3
2. Water flow is essential one-directional (downstream)4
3. Wetland is subjected to tidal flooding..... Bidirectional-Tidal
3. Wetland is located along a lake or reservoir and not along a river or stream entering this type of waterbody; water levels are mainly affected by the rise and fall of lake reservoir water levels..... Bidirectional-Nontidal***
4. Wetland is a sink, receiving water from a river, stream, or other surface water source and lacking surface-water outflow Inflow
4. Wetland is not a sink; surface water flows through or out of the wetland5
5. Water flows out of the wetland, but does not flow into this wetland from another source..... Outflow
5. Water flows through the wetland, often coming from upstream or uphill sources (typically wetlands along rivers and streams) Throughflow

**Wetland is geographically isolated; hydrological relationship to other wetlands and watercourses may be more complex than can be determined by simple visual assessment of surface water conditions. If groundwater relationships are known can apply other water flow paths as appropriate, but add “groundwater” to the term (e.g., outflow-groundwater).

***Bidirectional-Nontidal flow could be expanded to reference the water flow path of the associated waterbody: Bidirectional-nontidal/throughflow, Bidirectional-nontidal/inflow, Bidirectional-nontidal/outflow, and Bidirectional-nontidal/isolated.

Waterbody Types from Dichotomous Key

⁶Surface water connections are emphasized because they are more readily identified than groundwater linkages (see footnote below for paludified landscapes).

⁷ Water flow path for some bogs and similar wetlands may be paludified; paludification processes occur in areas of low evapotranspiration and high rainfall, peat moss moves uphill creating wetlands on hillslopes (i.e., wetland develops upslope of primary water source).

**List of Estuary, Ocean, River, Stream, Lake, and Pond Types
(with corresponding map codes assigned)**

EY	Estuary
1	drowned river valley estuary
a	open bay (fully exposed)
b	semi-enclosed bay
c	river channel
2	bar-built estuary
a	coastal pond-open
b	coastal pond-seasonally closed
c	coastal pond-intermittently open
d	hypersaline lagoon
3	river-dominated estuary
4	rocky headland bay estuary
a	island protected
5	island protected estuary
6	shoreline bay estuary
a	open (fully exposed)
b	semi-enclosed
7	tectonic
a	fault-formed
b	volcanic-formed
8	fjord
9	other

Note: If desired, you can also designate river channel (rc), stream channel (sc), and inlet channel (ic) by modifiers. *Examples:* EY1rc = Drowned River Valley Estuary river channel; EY2ic= Bar-built estuary inlet channel. If not, simply classify all estuarine water as a single type, e.g., EY1 for Drowned River Valley or EY2 for Bar-built Estuary.

OB	Ocean or Bay
1	open (fully exposed)
2	semi-protected oceanic bay
3	atoll lagoon
4	other reef-protected waters
5	fjord

RV	River
----	-------

	1	low gradient	
	a	connecting channel	
	b	canal	
	2	middle gradient	
	a	connecting channel	
	3	high gradient	
	a	waterfall	
	b	riffle	
	c	pool	
	4	intermittent gradient	
	5	tidal gradient	
	6	dammed gradient	
	a	lock and dammed	
	b	run-of-river dammed	
	c	other dammed	
ST	Stream		
	1	low gradient	
	a	connecting channel	
	2	middle gradient	
	a	connecting channel	
	3	high gradient	
	a	waterfall	
	b	riffle	
	c	pool	
	4	intermittent gradient	
	5	tidal gradient	
	6	dammed	
	a	lock and dammed	
	b	run-of-river dammed	
	c	beaver dammed	
	d	other dammed	
	7	artificial	
	a	connecting channel	
	b	ditch	
LK	Lake		
	1	natural lake (<i>see also Pond codes for possible specific types</i>)	
	a	main body	
	b	open embayment	
	c	semi-enclosed embayment	
	d	barrier beach lagoon	
	2	dammed river valley lake	

Wetlands Mapping Standard

Appendix B: Attributes for LLWW (for Landscape, Landform, Water Flow path, and Waterbody Type)
(Informative)

	a	reservoir
	b	hydropower
	c	other
	3	other dammed lake
	a	former natural
	b	artificial
	4	other artificial lake
PD	Pond	
	1	natural
	a	bog
	b	woodland-wetland
	c	woodland-dryland
	d	prairie-wetland (pothole)
	e	prairie-dryland (pothole)
	f	playa
	g	polygonal
	h	sinkhole-woodland
	i	sinkhole-prairie
	j	Carolina bay
	k	pocosin
	l	cypress dome
	m	vernal-woodland
	n	vernal-West Coast
	o	interdunal
	p	grady
	q	floodplain
	r	other
	2	dammed/impounded
	a	agriculture
	a1	cropland
	a2	livestock
	a3	cranberry
	b	aquaculture
	b1	catfish
	b2	crayfish
	c	commercial
	c1	commercial-stormwater
	d	industrial
	d1	industrial-stormwater
	d2	industrial-wastewater
	e	residential
	e1	residential-stormwater
	f	sewage treatment

	g	golf
	h	wildlife management
	i	other recreational
	o	other
3	excavated	
	a	agriculture
	a1	cropland
	a2	livestock
	a3	cranberry
	b	aquaculture
	b1	catfish
	b2	crayfish
	c	commercial
	c1	commercial-stormwater
	d	industrial
	d1	industrial-stormwater
	d2	industrial-wastewater
	e	residential
	e1	residential-stormwater
	f	sewage treatment
	g	golf
	h	wildlife management
	i	other recreational
	j	mining
	j1	sand/gravel
	j2	coal
	o	other
4	beaver	
5	other artificial	

Source: Tiner, R.W. 2003. Dichotomous Keys and Mapping Codes for Wetland Landscape Position, Landform, Water Flow Path, and Waterbody Type Descriptors. U.S. Fish and Wildlife Service, National Wetlands Inventory Program, Northeast Region, Hadley, MA. 44 pp.

<http://library.fws.gov/wetlands/dichotomouskeys0903.pdf>

APPENDIX C: DEFINITIONS (INFORMATIVE)

Commission error – commission errors are errors related to misclassification or limits of scale. For wetland mapping, commission errors include: 1) misclassification (e.g., nonwetland areas mapped as wetlands or misidentification of the wetland type), 2) small uplands included within a large wetland mapping unit, and 3) small wetlands of different type included within a larger wetland unit of another type (e.g., a small scrub-shrub wetland within a palustrine forested wetland mapping unit) simply because they are too small to map (below the target mapping unit). The latter two situations are commonly referred to as “inclusions.” Habitat changes that have occurred between the date of the base imagery and date of field observation/groundtruthing are not considered errors as the wetland was correctly classified on the base imagery.

Cowardin classification system – the U.S. Fish and Wildlife Service’s official wetlands and deepwater habitat classification system written by Cowardin, Carter, Golet, and LaRoe and published in 1979, endorsed by the FGDC as Classification of Wetlands and Deepwater Habitats of the United States, FGDC-STD-004 in 1996.

estuarine and lacustrine deepwater – subtidal waters below the extreme spring low tide mark in estuaries and tidal freshwater lakes and nontidal waters of lakes deeper than 2 m at annual low water; “deepwater” excludes the shallow water zone of lakes (lacustrine littoral wetlands).

federally-funded – financial support for the mapping project comes directly or indirectly from one or more federal agencies.

final map product – the final map product directed by this Standard is the incorporation of the interpreted and mapped wetlands within a project area into the Fish and Wildlife Service Wetland Database. Additional final map products may be required by the funding federal agencies.

horizontal accuracy – refers to a feature’s spatial relationship to the base imagery.

imagery – in the context of wetland mapping, imagery is a picture or digital representation of an area captured through remote sensing instruments (e.g., aerial cameras or other sensors) that yield information about the Earth; imagery includes aerial photographs and digital geospatial imagery for computer analyses, but does not include maps (cartographic products - e.g., topographic maps and planimetric maps).

logical consistency – logical consistency refers to the internal consistency of the data structure, and particularly applies to topological consistency.

non-federally funded – financial support comes from state, local, or private funds with no contribution either directly or indirectly from Federal sources.

National Spatial Data Infrastructure (NSDI) – consistent means to share geographic data among all users could produce significant savings for data collection and use and enhance decision making. [Executive Order 12906](#) calls for the establishment of the National Spatial Data Infrastructure defined as the technologies, policies, and people necessary to promote sharing of geospatial data throughout all levels of government, the private and non-profit sectors, and the academic community.

The goal of this Infrastructure is to reduce duplication of effort among agencies, improve quality and reduce costs related to geographic information, to make geographic data more accessible to the public, to increase the benefits of using available data, and to establish key partnerships with states, counties, cities, tribal nations, academia and the private sector to increase data availability.

The NSDI has come to be seen as the technology, policies, criteria, standards and people necessary to promote geospatial data sharing throughout all levels of government, the private and non-profit sectors, and academia. It provides a base or structure of practices and relationships among data producers and users that facilitates data sharing and use. It is a set of actions and new ways of accessing, sharing and using geographic data that enables far more comprehensive analysis of data to help decision-makers choose the best course(s) of action. Much has been accomplished in recent years to further the implementation of the NSDI, but there is still much to be done to achieve the vision of current and accurate geographic data being readily available across the country.

omission errors – for wetland mapping, omission errors are wetlands that are not identified on the map. Wetlands may be omitted due to several factors that preclude their identification or delineation including scale and emulsion of imagery, mapping scale or base map scale, quality of imagery, environmental conditions when imagery was captured, and difficulty of identifying particular types of wetlands.

Producer's Accuracy (PA) – measures the percentage of features that are correctly classified on the imagery. PA is measured by both feature and attribute accuracy. Feature accuracy is the correctness of the identification of wetland vs. non-wetland. Attribute accuracy is the correctness of the classification of the wetlands using the FGDC Wetlands Classification Standard.

project area – a geographic area where wetland mapping is to be performed through some form of remote sensing (e.g., photointerpretation, satellite or other image processing). It may range in size from a region, state, county, or municipality or to portion thereof. For purposes of this Standard, a project area is not a site-specific area

where construction, restoration, or similar actions are proposed or where on-the-ground wetland delineations are performed. It would be best for project areas to be indexed and organized by USGS topographic quadrangles or DOQQs. The Fish and Wildlife Wetland Database recognizes only data input based on the USGS 7.5 minute quadrangle and DOQQ grid.

spatial resolution – the detail with which a map depicts the location and shape of geographic features. The larger the map scale, the higher the possible resolution. As scale decreases, resolution diminishes and feature boundaries shall be smoothed, simplified, or not shown at all; for example, small areas may have to be represented as points.

Target Mapping Unit (TMU) – is an estimate of the size class of the smallest wetland that can be consistently mapped and classified at a particular scale of imagery, and that the image-interpreter attempts to map consistently. TMU allows for mapping below a specified threshold, but does not subject that finer detailed mapping to the accuracy requirements of the Standard.

upland – “Upland” or “U” is the default classification for regions of the map that are not classified as wetlands or other aquatic habitats. As such, the designation “Upland” represents generalized terrestrial areas which have not been further subdivided or categorized by type. While “Upland” primarily includes terrestrial (non-wetland) areas and former wetlands that are effectively drained or filled, it may include unclassified wetlands such as human-modified areas (e.g., farmed wetlands), wetlands that are too small to be differentiated, wetlands that couldn’t be detected on the type of imagery used (e.g., small wetlands under forest cover), and other unintentional wetland omissions (errors). According to the FWS Wetlands Classification System (Cowardin *et al*, 1979):

The upland limit of wetland is designated as (1) the boundary between land with predominantly hydrophytic cover and land with predominantly mesophytic or xerophytic cover; (2) the boundary between soil that is predominantly hydric and soil that is predominantly nonhydric; or (3) in the case of wetlands without vegetation or soil, the boundary between land that is flooded or saturated at some time during the growing season each year and land that is not.

User’s Accuracy (UA) – measures the percentage of reference sites on the ground that are correctly classified on the map.

vertical accuracy – the measure of the accuracy of the vertical measure of a reference point.

wetland classification – in support of maintaining an ecological perspective, wetlands are defined as below, based upon the FWS

Wetlands Classification System (Cowardin *et al*, 1979). This definition is the national standard for wetland mapping, monitoring, and data reporting as recognized by the FGDC on December 17, 1996.

Wetlands are lands transitional between terrestrial and aquatic systems where the water table is usually at or near the surface or the land is covered by shallow water.

For purposes of this classification wetlands must have one or more of the following three attributes: (1) at least periodically, the land supports predominantly hydrophytes, (2) the substrate is predominantly undrained hydric soil, and (3) the substrate is nonsoil and is saturated with water or covered by shallow water at some time during the growing season of each year.

wetlands inventory mapping – more detailed mapping and classification of wetlands beyond distinguishing wetland from non-wetland or between simple categories of forested and non-forested or vegetated and non-vegetated.